

#### AGENDA INFORMATION MEMORANDUM NEDERLAND BOARD OF TRUSTEES

Meeting Date: Nov. 1, 2016 Prepared By: Alisha Reis

Dept: Administration/Finance

Consent  $\square$  Information  $\boxtimes$  Action  $\square$  Discussion  $\square$ 

#### AGENDA ITEM:

Presentation of the 2015 Audit

#### SUMMARY:

John Cutler of independent auditors, John Cutler & Associates, will present the Town's 2015 audited financial statements. The Town earned an unconditional opinion from the auditors. As previously discussed, this audit season was particularly difficult given the turnover in the accounting position after the exit of the Town's long-time treasurer in July 2015.

Town staff, including Special Projects Manager Kathy Weiss, our new accountant Jennifer Hogan, and I, worked to provide documentation for the audit and assist the auditors in their review. Given the many challenges of this work, I did not have sufficient time to develop a management discussion, as is routine for the financial presentation.

Given the skill level of our new accountant, we anticipate the 2016 Audit process to run much more smoothly, and to produce financials much earlier in the year in 2017, closer to the typical May/June timeframe, to allow for a more efficient budgeting process for the subsequent year.

The auditor will be on hand to answer the Board's questions, with the presentation on Tuesday night.

#### ATTACHMENTS:

1) 2015 Audit Report

#### FINANCIAL CONSIDERATIONS:

It is important that the Town maintain a clean history in presenting its financial figures, in order to demonstrate open, transparent management of taxpayer funds and to demonstrate fiscal responsibility to lenders, bond rating agencies, and grantors.

# TOWN OF NEDERLAND, COLORADO BASIC FINANCIAL STATEMENTS

December 31, 2015

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FINANCIAL SECTION



Honorable Mayor and Members of the Board of Trustees Town of Nederland Nederland, Colorado

#### INDEPENDENT AUDITORS' REPORT

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Town of Nederland, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Town of Nederland, as of December 31, 2015, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Management has not presented the management's discussion and analysis that governmental accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules on pages 25 and 26 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual fund schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund schedules are fairly stated in all material respects in relation to the financial statements as a whole.

October 12, 2016

John Luther & Associates, LLC

BASIC FINANCIAL STATEMENTS

## STATEMENT OF NET POSITION As of December 31, 2015

		BUSINESS		
	GOVERNMENTAL			ALS
ASSETS	ACTIVITIES	ACTIVITIES	2015	2014
Cash and Investments	\$ 716,254	\$ 1,353,468	\$ 2,069,722	\$ 1,913,517
Receivables	ψ /10,23 <del>4</del>	φ 1,555, <del>4</del> 00	\$ 2,007,722	φ 1,713,317
Taxes	688,565		688,565	530,584
Grants	173,251	325,754	499,005	330,364
Accounts	175,251	174,637	174,637	287,816
Other	_	45,502	45,502	356,234
Inventories	_	10,760	10,760	10,760
Interfund Amounts	(69,017)	69,017	10,700	10,700
Capital Assets, Not Depreciated	1,012,931	428,648	1,441,579	959,120
Capital Assets, Not Depreciated  Capital Assets, Depreciated	1,012,731	420,040	1,441,577	737,120
Net of Accumulated Depreciation	3,489,345	7,803,535	11,292,880	11,952,004
Net of Accumulated Depreciation		7,003,333	11,272,000	11,732,004
TOTAL ASSETS	6,011,329	10,211,321	16,222,650	16,010,035
LIABILITIES				
Accounts Payable	106,747	75,901	182,648	181,339
Accrued Liabilities	74,056	9,113	83,169	45,615
Accrued Interest Payable	-	14,444	14,444	20,910
Deposits	38,828	,	38,828	6,942
Noncurrent Liabilities	0.0,0_0		23,023	~,·
Due within One Year	102,039	294,628	396,667	388,847
Due in More Than One Year	711,474	4,871,167	5,582,641	5,971,697
2 de 11 11020 11mil 0 110 1 0mi		1,071,107		
TOTAL LIABILITIES	1,033,144	5,265,253	6,298,397	6,615,350
DEFERRED INFLOWS OF RESOURCES				
Deferred Property Tax Revenue	565,853		565,853	530,584
TOTAL LIABILITIES AND DEFERRED	4.500.005			= 4 4 = 0 = 4
INFLOWS OF RESOURCES	1,598,997	5,265,253	6,864,250	7,145,934
NET POSITION				
Net Investment in Capital Assets	3,688,763	3,106,192	6,794,955	6,620,543
Restricted for Downtown Development	184,331	-	184,331	189,577
Restricted for Emergencies	86,000	-	86,000	90,000
Restricted by Debt Covenant	-	185,000	185,000	79,950
Unrestricted	453,238	1,654,876	2,108,114	1,884,031
TOTAL NET POSITION	\$ 4,412,332	\$ 4,946,068	\$ 9,358,400	\$ 8,864,101

#### STATEMENT OF ACTIVITIES Year Ended December 31, 2015

			PROGRAM REVENUES					
			CHARGES FOR		ERATING	C.	APITAL	
					ANTS AND		NTS AND	
<u>FUNCTIONS/PROGRAMS</u>	EXPENSES	_ <u>S</u>	SERVICES		RIBUTIONS	CONT	RIBUTIONS	
PRIMARY GOVERNMENT								
Governmental Activities								
General Government	\$ 330,554		115,952	\$	83,852	\$	-	
Administration and Finance	297,738		-		-		-	
Municipal Court	11,183		-		-		-	
Law Enforcement	490,667		73,897		53,055		-	
Planning and Zoning	113,503		-		6,000		-	
Highway and Streets	754,942		22,680		234,457		-	
Parks and Recreation	297,212		98,745		_		14,298	
Interest on Long Term Debt	25,325							
Total Governmental Activities	2,321,124	<u> </u>	311,274		377,364		14,298	
Business-Type Activities								
Sewer	599,541		460,089		-		457,088	
Water	636,526		404,787		-		122,784	
Interest on Long-term Debt	65,081							
Total Business-Type Activities	1,301,148	<u> </u>	864,876		-		579,872	
Total Primary Government	\$ 3,622,272	\$	1,176,150	\$	377,364	\$	594,170	
				Pro Spo Sal Fra Int Mis	NERAL REVELOPMENTAL REVELOPMENTAL GENERAL GENE	hip Taxo exes AL RE <sup>v</sup> T POSI	es VENUES TION	
				NET	POSITION,	Beginn	ıng	

NET POSITION, Ending

# NET (EXPENSE) REVENUE AND CHANGE IN NET POSITION

GOV.	ERNMENTAL	BUS	INESS-TYPE	ТОТ	ALS	
A	CTIVITIES	A	CTIVITIES	2015		2014
\$	(130,750)	\$	-	\$ (130,750)	\$	(125,749)
	(297,738)		-	(297,738)		(235,847)
	(11,183)		-	(11,183)		(8,030)
	(363,715)		-	(363,715)		(403,222)
	(107,503)		-	(107,503)		(27,010)
	(497,805)		-	(497,805)		(363,860)
	(184,169)		-	(184,169)		(205,854)
	(25,325)			 (25,325)		(31,189)
	(1,618,188)			 (1,618,188)		(1,400,761)
	-		317,636	317,636		64,856
	-		(108,955)	(108,955)		(31,147)
			(65,081)	 (65,081)		(74,612)
	<u>-</u>		143,600	 143,600		(40,903)
	(1,618,188)		143,600	(1,474,588)		(1,441,664)
	391,058			391,058		542,004
	20,341		_	20,341		23,697
	1,103,477		286,404	1,389,881		1,427,928
	55,771		200,101	55,771		59,495
	2,004		7,304	9,308		9,341
	62,859		39,669	 102,528		58,772
-	1,635,510		333,377	 1,968,887		2,121,237
	17,322		476,977	494,299		679,573
	4,395,010		4,469,091	 8,864,101		8,184,528
\$	4,412,332	\$	4,946,068	\$ 9,358,400	\$	8,864,101

#### BALANCE SHEET GOVERNMENTAL FUNDS As of December 31, 2015

	G	ENERAL	COMMUNITY CENTER						G		TAL NTAL FUNDS		
		FUND		FUND		FUNDS		2015		2014			
ASSETS													
Cash and Investments	\$	404,398	\$	118,296	\$	193,560	\$	716,254	\$	650,715			
Property Taxes Receivable		483,360		31,728		173,477		688,565		530,584			
Grants Receivable		173,251		-		-		173,251		-			
Other Receivables		-		-		-		-		338,934			
Due from Other Funds		1,702		-		-		1,702		-			
TOTAL ASSETS	\$	1,062,711	\$	150,024	\$	367,037	\$	1,579,772	\$	1,520,233			
LIABILITIES, DEFERRED INFLOWS,													
AND FUND BALANCES													
LIABILITIES													
Accounts Payable	\$	89,412	\$	9,808	\$	7,527	\$	106,747	\$	106,641			
Accrued Liabilities		71,408		2,648		-		74,056		38,999			
Due to Other Funds		-		-		1,702		1,702		-			
Deposits		38,528		300				38,828		6,942			
TOTAL LIABILITIES		199,348		12,756		9,229		221,333		152,582			
DEFERRED INFLOWS OF RESOURCES													
Deferred Revenues - Property Taxes		392,376		-		173,477		565,853		530,584			
		_				_				_			
FUND BALANCES		04.000						04.000		00.000			
Restricted for Emergencies		86,000		-		-		86,000		90,000			
Restricted for Community Center		-		137,268		-		137,268		108,642			
Restricted for Downtown Development		-		-		184,331		184,331		189,577			
Unassigned		384,987		-				384,987		448,848			
TOTAL FUND BALANCES		470,987		137,268		184,331		792,586		837,067			
TOTAL LIABILITIES, DEFERRED													
INFLOWS AND FUND BALANCES	\$	1,062,711	\$	150,024	\$	367,037							
Amounts reported for governmental activities in the	e stat	ement of net	positi	on are differe	ent be	cause:							
Capital assets used in governmental activities are are not reported in the funds.	not fi	nancial resou	irces a	nd therefore,				4,502,276		4,620,946			
Long-term liabilities are not due and payable in the					l in								
the funds. These include long term obligation of (\$775,734), interfund amounts of (\$69,017), and accrued compensated absences (\$37,779).								(882,530)		(1,063,003)			
1	,- ,-	,					-		-	<u>, , , , , , , , , , , , , , , , , , , </u>			
Net position of governmental activities							\$	4,412,332	\$	4,395,010			

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS Year Ended December 31, 2015

	GENERAL	COMMUNITY CENTER	NONMAJOR	TOT GOVERNMEN	
	FUND	FUND	FUNDS	2015	2014
REVENUES		·			
Taxes	\$ 1,180,467	\$ 212,405	\$ 177,775	\$ 1,570,647	\$ 1,703,884
Licenses and Permits	115,952	-	-	115,952	38,378
Intergovernmental	377,364	-	14,298	391,662	195,003
Charges for Services	22,680	98,745	-	121,425	187,811
Fines and Forfeitures	73,897	-	-	73,897	35,110
Miscellaneous	53,388	17,985	-	71,373	46,370
Interest	1,638		366	2,004	780
TOTAL REVENUES	1,825,386	329,135	192,439	2,346,960	2,207,336
EXPENDITURES					
Current					
General Government	267,445	-	33,552	300,997	252,953
Administration and Finance	297,738	-	-	297,738	235,847
Municipal Court	11,183	-	-	11,183	9,325
Law Enforcement	489,349	-	-	489,349	429,499
Planning and Zoning	113,503	-	-	113,503	130,795
Highway and Streets	712,327	-	-	712,327	347,539
Parks and Recreation	-	191,175	-	191,175	173,045
Debt Service					
Principal	-	85,000	104,860	189,860	226,993
Interest	-	16,655	8,849	25,504	31,189
Capital Outlay		7,679	52,126	59,805	60,542
TOTAL EXPENDITURES	1,891,545	300,509	199,387	2,391,441	1,897,727
EXCESS OF REVENUES OVER					
(UNDER) EXPENDITURES	(66,159)	28,626	(6,948)	(44,481)	309,609
OTHER FINANCING SOURCES (USES)					
Proceeds from Issuance of Debt	-	-	-	-	7,000
Transfers In	-	-	1,702	1,702	16,000
Transfers Out	(1,702)			(1,702)	(16,000)
TOTAL OTHER FINANCING					
SOURCES (USES)	(1,702)		1,702		7,000
NET CHANGE IN FUND BALANCES	(67,861)	28,626	(5,246)	(44,481)	316,609
FUND BALANCES, Beginning	538,848	108,642	189,577	837,067	520,458
FUND BALANCES, Ending	\$ 470,987	\$ 137,268	\$ 184,331	\$ 792,586	\$ 837,067

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended December 31, 2015

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:

are Different Decause.	
Net Changes in Fund Balances - Total Governmental Funds	\$ (44,481)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation (\$255,643), exceeded capital outlay	
\$145,487 and loss on disposal of assets of (\$8,514) in the current period.	(118,670)
Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. These include debt payments of \$189,860	
change in accrued interest of \$179, and change in accrued compensated absences of (\$9,566).	 180,473
Change in Net Position of Governmental Activities	\$ 17,322

#### STATEMENT OF NET POSITION PROPRIETARY FUND TYPE As of December 31, 2015

			TOTALS					
ASSETS	SEWER	WATER	2015	2014				
Current Assets								
Cash and Investments	\$ 239,161	\$ 1,114,307	\$ 1,353,468	\$ 1,262,802				
Accounts Receivable	91,942	82,695	174,637	287,816				
Grant Receivable	325,754	-	325,754	-				
Other Receivables	22,751	22,751	45,502	17,300				
Due from Other Funds	-	-	-	-				
Inventories		10,760	10,760	10,760				
Total Current Assets	679,608	1,230,513	1,910,121	1,578,678				
Noncurrent Assets								
Advance to Downtown Development Authority	-	69,017	69,017	162,723				
Capital Assets, net of accumulated depreciation	5,012,531	3,219,652	8,232,183	8,290,178				
Total Noncurrent Assets	5,012,531	3,288,669	8,301,200	8,452,901				
TOTAL ASSETS	5,692,139	4,519,182	10,211,321	10,031,579				
LIABILITIES								
Current Liabilities								
Accounts Payable	21,618	54,283	75,901	74,698				
Accrued Liabilities	4,658	4,455	9,113	6,616				
Accrued Interest Payable	7,969	6,475	14,444	20,910				
Current Portion of Long-term Debt	187,810	106,818	294,628	292,523				
Total Current Liabilities	222,055	172,031	394,086	394,747				
Noncurrent Liabilities								
Loans Payable	3,089,602	1,741,761	4,831,363	5,125,991				
Loan Discount	31,128	-	31,128	33,074				
Compensated Absences	4,338	4,338	8,676	8,676				
Total Noncurrent Liabilities	3,125,068	1,746,099	4,871,167	5,167,741				
TOTAL LIABILITIES	3,347,123	1,918,130	5,265,253	5,562,488				
NET POSITION								
Net Investment in Capital Assets	1,735,119	1,371,073	3,106,192	2,871,664				
Restricted	100,000	85,000	185,000	79,950				
Unreserved	509,897	1,144,979	1,654,876	1,517,477				
TOTAL NET POSITION	\$ 2,345,016	\$ 2,601,052	\$ 4,946,068	\$ 4,469,091				

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUND TYPE

Year Ended December 31, 2015

Tear En	ded Decen	nber 31, 2013	)			TO	CATC			
	SEWER		,	WATER		2015 TOT		2014		
OPERATING REVENUES		3EWEK	<u> </u>		WATER			2013		2014
Charges for Services	\$	460,089	\$	404,787	\$	864,876	\$	827,552		
TOTAL OPERATING REVENUES		460,089		404,787		864,876		827,552		
OPERATING EXPENSES										
Personnel		128,110		128,113		256,223		233,112		
Operations		230,786		295,790		526,576		491,389		
Depreciation		240,645		212,623		453,268		455,028		
TOTAL OPERATING EXPENSES		599,541		636,526	_	1,236,067		1,179,529		
OPERATING INCOME		(139,452)		(231,739)		(371,191)		(351,977)		
NON-OPERATING REVENUES (EXPENSES)										
Sales and Use Taxes		143,202		143,202		286,404		349,240		
Grants		380,759		-		380,759		194,057		
Interest Income		1,072		6,232		7,304		8,561		
Miscellaneous		34,601		5,068		39,669		12,402		
Interest Expense		(26,536)		(38,545)		(65,081)		(74,612)		
TOTAL NON-OPERATING										
REVENUES (EXPENSES)		533,098		115,957		649,055		489,648		
INCOME (LOSS) BEFORE										
CAPITAL CONTRIBUTIONS		393,646		(115,782)		277,864		137,671		
Capital Contributions- Plant Investment Fees		76,329		122,784		199,113		191,629		
CHANGE IN NET POSITION		469,975		7,002		476,977		329,300		
NET POSITION, Beginning		1,875,041		2,594,050		4,469,091		4,139,791		
NET POSITION, Ending	\$	2,345,016	\$	2,601,052	\$	4,946,068	\$	4,469,091		

### STATEMENT OF CASH FLOWS PROPRIETARY FUND TYPES

#### Year Ended December 31, 2015

Increase (Decrease) in Cash and Cash Equivalents

					ТОТ		ΓALS	
	S	SEWER	V	WATER		2015		2014
CASH FLOWS FROM OPERATING ACTIVITIES								
Cash Received from Customers	\$	514,748	\$	449,206	\$	963,954	\$	707,853
Cash Paid to Employees		(126,760)		(126,966)		(253,726)		(234,495)
Cash Paid to Suppliers		(259,724)		(279,750)		(539,474)		(759,173)
Net Cash Provided by Operating Activities		128,264		42,490		170,754		(285,815)
CASH FLOWS FROM NONCAPITAL								
FINANCING ACTIVITIES								
Sales Taxes Received		143,202		143,202		286,404		349,240
						,		
CASH FLOWS FROM CAPITAL AND RELATED								
FINANCING ACTIVITIES								
Grants Received		55,005		-		55,005		194,057
Other Revenue Received		34,601		5,068		39,669		12,402
Capital Contributions		76,329		122,784		199,113		191,629
Purchase of Capital Assets		(331,720)		(63,553)		(395,273)		(527,822)
Payment Received from Downtown Development Authority		-		93,706		93,706		90,673
Loan Payments		(187,810)		(104,713)		(292,523)		(284,607)
Interest Payments		(34,948)		(38,545)		(73,493)		(77,673)
Lease Payments		-		-		-		(17,165)
Net Cash Used by Capital and Related								
Financing Activities		(388,543)		14,747		(373,796)		(418,506)
CASH FLOWS FROM INVESTING ACTIVITIES								
Interest Received		1,072		6,232		7,304		8,561
interest received		1,072		0,232	_	7,504		0,501
Net Increase (Decrease) in Cash and Cash Equivalents		(116,005)		206,671		90,666		(346,520)
CACH AND CACH FORMAL ENTER D		255466		007.626		1 2/2 002		1 (00 222
CASH AND CASH EQUIVALENTS, Beginning		355,166	-	907,636		1,262,802		1,609,322
CASH AND CASH EQUIVALENTS, Ending	\$	239,161	\$	1,114,307	\$	1,353,468	\$	1,262,802
RECONCILIATION OF OPERATING INCOME TO NET								
CASH PROVIDED BY OPERATING ACTIVITIES	dt.	(120, 450)	dt.	(021 720)	Ф	(274 404)	d*	(251.077)
Operating Income	\$	(139,452)	\$	(231,739)	\$	(371,191)	\$	(351,977)
Adjustments to Reconcile Operating Income to								
Net Cash Provided by Operating Activities Depreciation		240.645		212 (22		452 269		455.020
•		240,645		212,623		453,268		455,028
Changes in Assets and Liabilities Accounts Receivable		E4.6E0		E 9 E 2 O		112 170		(121 (02)
		54,659		58,520		113,179		(131,603)
Other Receivable		(14,101)		(14,101)		(28,202)		23,808
Prepaid Expenses		(14 937)		- 16 040		- 1 203		2,908
Accounts Payable		(14,837)		16,040		1,203		(240,411)
Retainage Payable Accrued Liabilities		1 250		- 1 1 1 7		- 2.407		(42,185)
Accrued Liabilities Accrued Compensated Absences		1,350		1,147		2,497		(821)
Total Adjustments		267,716		274,229		541,945		(562)
Net Cash Provided by Operating Activities	-\$	128,264	\$	42,490	\$	170,754	\$	(285,815)
The Cash Frontee by Operating Activities	Ψ	120,207	ڥ	74,470	Ψ	1/0,/34	Ψ	(200,010)

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

The Town of Nederland, Colorado (the "Town") was incorporated in 1874 and is governed by a Mayor and six-member council elected by the residents.

The accounting policies of the Town of Nederland, Colorado conform to generally accepted accounting principles as applicable to governments. Following is a summary of the more significant policies.

#### **Reporting Entity**

In accordance with governmental accounting standards, the Town of Nederland has considered the possibility of inclusion of additional entities in its basic financial statements.

The definition of the reporting entity is based primarily on financial accountability. The Town is financially accountable for organizations that make up its legal entity. It is also financially accountable for legally separate organizations if Town officials appoint a voting majority of the organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the Town. The Town may also be financially accountable for governmental organizations that are fiscally dependent upon it.

Based on the application of these criteria, the Town includes the following organization in its reporting entity:

Downtown Development Authority - The Nederland Downtown Development Authority (the Authority") was established by the Town's Board of Trustees to halt and prevent deterioration of property values within its district and to assist in the development and redevelopment of its district and to use its power to promote the general welfare of the district by use of its direct and supplemental powers. The Authority has a separate Board with members appointed by the Town's Board of Trustees. Although the Authority is legally separate from the Town, the Authority's primary revenue source, property taxes, can only be levied by the Town. The Authority is reported as a blended component unit of the Town.

#### Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of the given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment.

Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current *financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Property taxes, specific ownership taxes, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Town.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

## Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Town's practice to use restricted resources first, then unrestricted resources as they are needed.

In the fund financial statements, the Town reports the following major governmental funds:

The *General Fund* is the Town's primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund.

The Community Center Fund accounts for the operations, capital improvements, and debt service for the Town's Community Center.

The Town reports the following major proprietary funds:

The Sewer Fund accounts for the financial activities associated with the provision of sewer services.

The Water Fund accounts for the financial activities associated with the provision of water services.

#### Cash and Investments

Cash equivalents include investments with original maturities of three months or less. Investments are recorded at fair value.

## NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and the proprietary funds in the fund financial statements. Infrastructure assets used to support governmental activities, which include streets, bridges, sidewalks, drainage systems and trails, are excluded from the financial statements except for additions since January 1, 2004. Capital assets are defined by the Town as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Capital assets, which include property and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Property and equipment of the Town is depreciated using the straight line method over the following estimated useful lives:

Land Improvements	20 years
Building	40 years
Utility Plants	20-50 years
Machinery and Equipment	5-10 years
Vehicles	5-10 years

#### **Compensated Absences**

Employees of the Town are allowed to accumulate paid time off to a maximum of 216 hours. Upon retirement or separation from the Town, employees will be paid for any accumulated paid time off.

These compensated absences are recognized as current salary costs when earned in the proprietary funds and when paid in the governmental funds. A liability has been recorded in the government-wide financial statements for the accrued compensated absences.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### **Long-Term Obligations**

In the government-wide financial statements, and proprietary fund type in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Interfund Transactions**

Interfund transactions are reflected as either loans, services provided, reimbursements or transfers. Loans are reported as receivables and payables as appropriate, are subject to elimination upon consolidation and are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "Internal Amounts". Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not available financial resources.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position and balance sheets will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflow of resources*, represents a consumption of net position and fund balance that applies to future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to assets, the statement of financial position and balance sheets will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflow of resources*, represents an acquisition of net position and fund balance that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### **Property Taxes**

Property taxes are levied on November 1 and attach as an enforceable lien on property on January 1. Taxes are payable in full on April 30 or in two installments on February 28 and June 15. The County Treasurer's office collects property taxes and remits to the Town on a monthly basis.

Since property tax revenues are collected in arrears during the succeeding year, a receivable and corresponding deferred revenue are recorded at December 31. As the tax is collected in the succeeding year, the deferred revenue is recognized as revenue and the receivable is reduced.

#### **Net Position**

In the government-wide financial statements, net position is restricted when constraints placed on the net position are externally imposed. The Town considers amounts required by the debt covenant to be restricted.

#### **Fund Balance Classification**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- Nonspendable This classification includes amounts that cannot be spent because they are either not spendable in form or are legally or contractually required to be maintained intact. At December 31, 2015, the Town does not report any fund balances as nonspendable.
- Restricted This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. The Town has classified Emergency Reserves and amounts held by the Community Center Fund and the Downtown Development Authority as being restricted because their use is restricted by State Statute for declared emergencies, and for parks and recreation, and for urban renewal.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### Fund Balance Classification (Continued)

- Committed This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Trustees. These amounts cannot be used for any other purpose unless the Board of Trustees removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements. The Town did not have any committed resources as of December 31, 2015.
- <u>Unassigned</u> This classification includes the residual fund balance for the General Fund. The Unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

The Town would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources.

#### **Comparative Data**

Comparative total data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the Town's financial position and operations. However, complete comparative data in accordance with generally accepted accounting principles has not been presented since its inclusion would make the financial statements unduly complex and difficult to read.

Data in these columns do not present financial position or results of operations in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

#### NOTES TO FINANCIAL STATEMENTS December 31, 2015

#### NOTE 2: <u>STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY</u>

#### **Budgets and Budgetary Accounting**

The Town follows these procedures in establishing the budgetary data reflected in the financial statements:

- In October, the Town staff submits to the Board of Trustees a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to December 31, the budget is legally enacted through passage of a resolution.
- The Town Administration is authorized to transfer budgeted amounts between departments within any fund. However, any revisions that alter the total expenditures of any fund must be approved by the Board of Trustees.
- Budgets are legally adopted for all funds of the Town. Budgets for the General
  and Special Revenue Funds are adopted on a basis consistent with generally
  accepted accounting principles (GAAP).
- Budgeted amounts in the financial statements are as originally adopted or as amended by the Board of Trustees. All appropriations lapse at year end. Colorado governments may not exceed budgeted appropriations at the fund level.

#### **State Compliance**

At December 31, 2015 actual expenditures in the General Fund and the Sewer Fund exceeded budgeted amounts by \$166,005 and \$165,423, respectively. This may be a violation of State statute.

#### NOTE 3: DEPOSITS AND INVESTMENTS

A summary of deposits and investments as of December 31, 2015 follows:

 Petty Cash
 \$ 100

 Cash Deposits
 2,069,622

Total \$ 2,069,722

#### NOTES TO FINANCIAL STATEMENTS December 31, 2015

#### NOTE 3: <u>DEPOSITS AND INVESTMENTS</u> (Continued)

Cash and investments are reported in the financial statements as follows:

Governmental Activities \$ 716,254 Business-type Activities \$ 1,353,468

Total <u>\$ 2,069,722</u>

#### **Deposits**

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. At December 31, 2015, State regulatory commissioners have indicated that all financial institutions holding deposits for the Town are eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

The Town has no policy regarding custodial credit risk for deposits.

At December 31, 2015, the Town had deposits with financial institutions with a carrying amount of \$2,069,622. The bank balances with the financial institutions were \$2,386,903. Of these balances, \$250,000 was covered by federal depository insurance and \$2,136,903 was covered by collateral held by authorized escrow agents in the financial institutions name (PDPA).

#### Investments

#### Interest Rate Risk

The Town has a formal investment policy that limits interest rate risk by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity and by investing operating funds primarily with durations of no longer than five years, money market mutual funds, or similar investment pools.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### NOTE 3: <u>DEPOSITS AND INVESTMENTS</u> (Continued)

**Investments** (Continued)

#### Credit Risk

Colorado statutes specify in which instruments the units of local government may invest which includes:

- Obligations of the United States and certain U.S. government agency securities
- General obligation and revenue bonds of U.S. local government entities
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

The above investments are authorized for all funds and fund types used by Colorado municipalities.

The Town had no investments at December 31, 2015.

#### NOTE 4: <u>CAPITAL ASSETS</u>

Capital assets activity for the year ended December 31, 2015 is summarized below:

	Balances <u>12/31/14</u>		<u>Additions</u>	<u>Deletions</u>	Balances <u>12/31/15</u>
Governmental Activities					
Capital Assets, not depreciated					
Land and Sites	\$ 692,805	\$	-	\$ -	\$ 692,805
Construction in Process	 <u> 199,879</u>		120,247	 	320,126
Total Capital Assets, not depreciated	 892,684		120,247	 	<u>1,012,931</u>
Capital Assets, depreciated					
Land Improvements	480,265		-	_	480,265
Infrastructure	1,193,013		-	_	1,193,013
Buildings	3,857,770		-	_	3,857,770
Transportation Equipment	255,247		25,240	64,083	216,404
Other Equipment	 510,467	_	<u>-</u>	 <u> </u>	 510,467
Total Capital Assets, depreciated	6,296,762		25,240	64,083	 6,257,919

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### NOTE 4: <u>CAPITAL ASSETS</u> (Continued)

	Balances <u>12/31/2014</u>	Additions	<u>Deletions</u>	Balances <u>12/31/2015</u>
Less Accumulated Depreciation Land Improvements Infrastructure Buildings Transportation Equipment Other Equipment	183,354 451,583 1,261,704 183,018 488,841	23,170 48,590 129,566 46,592 7,725	- - - 55,569 	206,524 500,173 1,391,270 174,041 496,566
Total Accumulated Depreciation	2,568,500	255,643	55,569	2,768,574
Total Capital Assets, depreciated, Net	3,728,262	(230,403)	8,514	3,489,345
Governmental Activities, Capital Assets, Net	<u>\$ 4,620,946</u>	\$ (110,156)	<u>\$ 8,514</u>	<u>\$ 4,502,276</u>
Depreciation expense was charged t	o functions/prog	grams of the To	wn as follows:	
Governmental Activities General Government Law Enforcement Highway and Streets Community Center Parks and Recreation Total				\$ 19,991 1,318 102,057 128,422 3,855
Total	Balances 12/31/2014	Additions	<u>Deletions</u>	\$ 255,643  Balances 12/31/2015
Business-Type Activities Capital Assets, not depreciated Land Water Rights Construction in Process	\$ 11,436 35,000 20,000	\$ - - 362,212	\$ - -	\$ 11,436 35,000 382,212
Total Capital Assets, not depreciated	66,436	362,212		428,648
Capital Assets, depreciated Plant and Infrastructure Equipment Transportation Equipment	10,300,242 734,499 <u>266,645</u>	- - 33,058	- - -	10,300,242 734,499 299,703
Total Capital Assets, depreciated	11,301,386	33,058		11,344,444

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### **NOTE 4:** *CAPITAL ASSETS* (Continued)

(	Balances 12/31/14	Additions	Deletions	Balances <u>12/31/15</u>
Less: Accumulated Depreciation				
Plant and Infrastructure	2,614,535	382,267	-	2,996,802
Equipment	254,855	53,954	-	308,809
Transportation Equipment	208,254	<u>17,044</u>		225,298
Total Accumulated Depreciation	3,077,644	453,265		3,530,909
Total Capital Assets, depreciated, Net	8,223,742	(420,207)		7,803,535
Business-Type Activities, Capital Assets, Net	\$ 8,290,178	\$ <u>(57,995)</u>	<u>\$</u>	\$ 8,232,183

Depreciation expense was charged to functions/programs of the Town as follows:

#### **Business-Type Activities**

Sewer Fund Water Fund	"	240,642 212,623
Total	\$	453,265

#### NOTE 5: INTERFUND BALANCES AND TRANSFERS

#### Advances to Other Funds

In 2012, the Water Fund loaned the Downtown Development Authority \$482,500. The balance is being repaid with monthly installments with interest accruing at the published prime rate, not to exceed 7% and not fall below 2.5%. During 2015, the Downtown Development Authority paid \$96,706 toward the balance. At December 31, 2015, the outstanding balance is \$69,017.

#### Due to and Due from Other Funds

The balances reported as Due to and Due from Other Funds are the result the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made. It is anticipated that these amounts will clear after year end.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### NOTE 6: <u>LONG-TERM DEBT</u>

#### **Governmental Activities**

Following is a summary of long-term debt transactions for the governmental activities for the year ended December 31, 2015.

	<u>12</u>	Balance 2/31/2014	Additions	<u>Payments</u>	Balance 12/31/2015	<u>5</u>	Due In One Year
2013 General Obligation Refunding Bonds Land Purchase Note Compensated Absences	\$	795,000 77,067 28,213	\$ - - 55,30 <u>6</u>	\$ 85,000 11,333 45,740	\$ 710,000 65,734 37,779	\$	90,000 12,039
Total	\$	900,280	\$ 55,306	\$ 142,073	\$ 813,513	\$	102,039

Accrued Compensated Absences are being paid from resources generated by the General Fund.

#### 2013 General Obligation Refunding Bonds

In July 2013, the Town issued General Obligation Refunding Bonds in the amount of \$960,000 to refund the 2003 General Obligation Bonds. Interest accrues on the bonds at a rate of 2.095% per annum. Interest payments are due on June 1 and December 1. Principal payments are due on December 1, through 2022.

#### Land Purchase Note

During 2000, the Town entered into a loan agreement to purchase land for \$152,500. Quarterly principal and interest payments of \$4,000 are required through October, 2020, including interest accruing at 6.3%. All payments will be made from the Conservation Trust Fund.

Annual debt service requirements for the outstanding notes and bonds at December 31, 2015 are as follows:

Year Ended December 31,		<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016 2017	\$	102,038 \$ 107,812	18,836 \$ 16,177	120,874 123,989
2018		108,623	13,376	121,999
2019 2020		114,485 117,776	10,523 8,744	125,008 126,520
2021 - 2022		225,000	7,123	232,123
Total Debt Service Requirements	<u>\$</u>	775,734 \$	74,779 <b>\$</b>	850,513

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### **NOTE 6:** *LONG-TERM DEBT* (Continued)

#### **Business-Type Activities**

Following is a summary of long-term debt transactions for the business-type activities for the year ended December 31, 2015:

	Balance <u>12/31/14</u>	Additions	<u>Payments</u>	Balance 12/31/15	Due In One Year
CWRPDA Loan – Water CWRPDA Loan – Sewer CWRPDA Premium Compensated Absences	\$ 1,953,292 3,465,222 33,074 8,676	\$ - - -	\$ 104,713 187,810 1,946	\$ 1,848,579 3,277,412 31,128 8,676	\$ 106,818 187,810 -
Total	<b>\$</b> 5,460,264	\$ 	\$ 294,469	\$ 5,165,795	\$ 294,628

#### **CWRPDA** Loan - Water

On January 30, 2009, the Town entered into a loan agreement with the Colorado Water Resources and Power Development Authority ("CWRPDA"). Loan proceeds were used to finance the cost of upgrades and improvements to the Town's water treatment facility. Payments of principal and interest are due semi-annually on May 1 and November 1, beginning on May 1, 2011, through November, 2030. Interest accrues at 2% per annum. This loan is payable from a 1% sales and use tax, and from revenues of the water utility system after deducting operation and maintenance expenses.

#### **CWRPDA Loan - Sewer**

In November 2011, the Town entered into a loan agreement with the Colorado Water Resources and Power Development Authority ("CWRPDA"). Loan proceeds were used to finance the cost of upgrades and improvements to the Town's wastewater treatment facility. Payments of principal and interest are due semi-annually, beginning on February 2012, through August, 2032. Interest accrues at an effective rate of 2.24% per annum on \$1,961,090, which is reported net of a discount of \$38,910. Interest does not accrue on the remaining \$2,000,000. This loan is payable 1% sales and use tax, and from revenues of the sewer utility system after deducting operation and maintenance expenses.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### **NOTE 6:** *LONG-TERM DEBT* (Continued)

#### **Business-Type Activities** (Continued)

#### **Future Debt Service Requirements**

Annual debt service requirements for the outstanding bonds at December 31, 2015 are as follows:

Year Ended December 31,		<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2016	\$	294,628	\$ 69,529	\$ 364,157
2017		296,774	65,721	362,495
2018		298,965	62,061	361,026
2019		301,199	59,106	360,305
2020		309,332	55,718	365,050
2021-2025		1,582,486	228,757	1,811,243
2026-2030		1,670,155	138,521	1,808,676
2031-2032	_	372,452	 14,742	 387,194
Total Debt Service Requirements	<u>\$ !</u>	<u>5,125,991</u>	\$ 694,155	\$ 5,820,146

#### NOTE 7: EMPLOYEE PENSION PLAN

#### **Deferred 457 Compensation Plan**

The Town offers its employees a deferred compensation plan in accordance with Internal Revenue Code Section 457. The plan is available to all employees and permits them to defer a portion of their salary until future years. The Board of Trustees determines the Town's contributions to the plan, currently a matching contribution up to a maximum of 4% of each employee's salary. During the years ended December 31, 2015 and 2014, the Town contributed \$25,349 and \$22,818, respectively, to the plan. The plan is administered by the International City/County Management Association Retirement Corporation (ICMA-RC), and all plan assets are held in trust for the exclusive benefit of the participants.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2015

#### NOTE 8: <u>COMMITMENTS AND CONTINGENCIES</u>

#### **Tabor Amendment**

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local government. On November 5, 1996, voters within the Town approved the collection, retention and expenditure of the full revenues generated by the Town in 1996 and subsequent years for street improvement projects, capital projects, basic municipal services and/or lawful municipal purposes, notwithstanding the provisions of the Amendment.

The Town has established an emergency reserve, representing 3% of qualifying expenditures, as required by the Amendment. At December 31, 2015, the emergency reserve of \$86,000 was recorded in the General Fund.

REQUIRED SUPPLEMENTARY INFORMATION

#### GENERAL FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2015

2015 ORIGINAL VARIANCE AND FINAL Positive 2014 **BUDGET** ACTUAL (Negative) ACTUAL REVENUES Taxes \$ 1,131,408 \$ 1,180,467 49,059 \$ 1,282,649 Licenses and Permits 87,845 115,952 28,107 38,378 Intergovernmental 394,500 377,364 (17,136)176,003 Charges for Services 4,200 22,680 18,480 104,344 Fines and Forfeitures 60,900 73,897 12,997 35,110 Miscellaneous 19,300 53,388 34,088 9,777 Interest 500 1,638 1,138 463 TOTAL REVENUES 1,698,653 1,825,386 126,733 1,646,724 **EXPENDITURES** Current General Government 231,537 267,445 (35,908)216,855 Administration and Finance 263,017 297,738 (34,721)235,847 Municipal Court 12,500 11,183 1,317 9,325 Law Enforcement 524,455 489,349 35,106 463,061 Planning and Zoning 93,328 113,503 130,795 (20,175)Highway and Streets 592,405 712,327 (119,922)375,994 TOTAL EXPENDITURES 1,717,242 1,891,545 (174,303)1,431,877 EXCESS OF REVENUES OVER (UNDER) EXPENDITURES (18,589)(66,159)(47,570)214,847 OTHER FINANCING SOURCES (USES) Transfers Out (10,000)(1,702)8,298 (16,000)TOTAL OTHER FINANCING SOURCES (USES) (10,000)(1,702)8,298 (16,000)NET CHANGE IN FUND BALANCE (28,589)(67,861)(39,272)198,847 FUND BALANCES 340,001 347,124 538,848 191,724 FUND BALANCES, Ending 318,535 470,987 152,452 538,848

#### COMMUNITY CENTER FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2015

	ORIGINAL		VARIANCE	
	AND FINAL		Positive	2014
	BUDGET A	ACTUAL	(Negative)	ACTUAL
REVENUES				
Sales and Use Taxes	\$ 216,744 \$	212,405	\$ (4,339)	\$ 261,931
Charges for Services	98,250	98,745	495	83,467
Miscellaneous	479,375	17,985	(461,390)	30,333
TOTAL REVENUES	794,369	329,135	(465,234)	375,731
EXPENDITURES				
Community Center	196,091	191,175	4,916	173,045
Debt Service				
Principal	85,000	85,000	-	85,000
Interest	17,000	16,655	345	18,436
Capital Outlay	545,000	7,679	537,321	
TOTAL EXPENDITURES	843,091	300,509	542,582	276,481
EXCESS OF REVENUES OVER				
(UNDER) EXPENDITURES	(48,722)	28,626	77,348	99,250
FUND BALANCE, Beginning	48,907	108,642	59,735	9,392
FUND BALANCE, Ending	\$ 185 \$	137,268	\$ 137,083	\$ 108,642

COMBINING AND INDIVIDUAL FUND SCHEDULES

#### NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET December 31, 2015

	SPECIAL REVENUE							
		ERVATION		WNTOWN				
		RUST	DEVELOPMENT				TALS	
	F	UND	AU	THORITY		2015		2014
ASSETS								
Cash and Investments	\$	1,702	\$	191,858	\$	193,560	\$	192,701
Property Taxes Receivable	₩	-	Ψ	173,477	Ψ	173,477	Ψ	169,300
Other Receivables		_		-		-		6,638
				_				-,
TOTAL ASSETS	\$	1,702	\$	365,335	\$	367,037	\$	368,639
LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES LIABILITIES								
Accounts Payable	\$	-	\$	7,527	\$	7,527	\$	882
Due to Other Funds		1,702		-		1,702		-
Accrued Liabilities				-				8,880
TOTAL LIABILITIES		1,702		7,527		9,229		9,762
DEFERRED INFLOWS OF RESOURCES								
Deferred Revenues - Property Taxes				173,477		173,477		169,300
FUND BALANCES								
Restricted				184,331		184,331		189,577
TOTAL LIABILITIES, DEFERRED INFLOWS,								
AND FUND BALANCES	\$	1,702	\$	365,335	\$	367,037	\$	368,639

#### NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES Year Ended December 31, 2015

SPECIAL REVENUE

		CONSERVATION DOWNTOWN		DOWNTOWN		mon	11.7.0	
		TRUST	DEVELOPMENT		TOT		IALS	2014
REVENUES	-	FUND	AU	THORITY		2015		2014
Taxes	\$		\$	177,775	\$	177,775	\$	159,304
Intergovernmental	ф	14,298	Ф	1//,//3	Ф	14,298	Ф	19,000
Miscellaneous		14,270		-		14,270		6,260
Interest		-		366		366		317
interest	-			300				317
TOTAL REVENUES		14,298		178,141		192,439		184,881
EXPENDITURES								
Parks and Recreation		-		-		-		-
General Government		-		33,552		33,552		63,762
Debt Service								
Principal		11,154		93,706		104,860		113,254
Interest		4,846		4,003		8,849		12,353
Capital Outlay			-	52,126		52,126		
TOTAL EXPENDITURES		16,000		183,387		199,387		189,369
EXCESS OF REVENUES OVER								
(UNDER) EXPENDITURES		(1,702)		(5,246)		(6,948)		(4,488)
OTHER FINANCING SOURCES (USES)								
Proceeds from Loan		-		-		-		7,000
Transfers In		1,702				1,702		16,000
TOTAL OTHER FINANCING								
SOURCES (USES)		1,702				1,702		23,000
CHANGE IN FUND BALANCES		-		(5,246)		(5,246)		18,512
FUND BALANCES				189,577		189,577		171,065
FUND BALANCES, Ending	\$		\$	184,331	\$	184,331	\$	189,577

# CONSERVATION TRUST FUND BUDGETARY COMPARISON SCHEDULE

Year Ended December 31, 2015

			2015				
	ORIGIN	NAL		VAI	RIANCE		
	AND FI	NAL		Pe	ositive		2014
	BUDG	ET A	ACTUAL	(No	egative)	AC	CTUAL
REVENUES							
Intergovernmental	\$ 16	,000 \$	14,298	\$	(1,702)	\$	16,000
TOTAL REVENUES	16	,000	14,298		(1,702)		16,000
EXPENDITURES							
Parks and Recreation	16	,000_	16,000				16,000
EXCESS OF REVENUES OVER							
(UNDER) EXPENDITURES			(1,702)		(1,702)		
OTHER FINANCING SOURCES (USES)							
Transfers In			1,702		1,702		
NET CHANGE IN FUND BALANCE		-	-		-		-
FUND BALANCE, Beginning		<u> </u>	-	-	-	-	
FUND BALANCE, Ending	\$	- \$		\$		\$	

#### DOWNTOWN DEVELOPMENT AUTHORITY BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2015

		201	5				
	ORIGIN AND FIT	NAL		I	RIANCE Positive		2014
DEVIEW WAR	BUDG	ET ACTU	AL_	(N	Vegative)	A	CTUAL
REVENUES				_			
Taxes			7,775	\$	158,475	\$	159,304
Intergovernmental	776,	,000	-		(776,000)		3,000
Miscellaneous		-	_		-		6,260
Interest		350	366		16		317
TOTAL REVENUES	795,	,650 178	8,141		(617,509)		168,881
EXPENDITURES							
General Government	41,	,670 3:	3,552		8,118		63,762
Debt Service							
Principal Payments	106,	,706 93	3,706		13,000		102,571
Interest Expense	156,	,589	4,003		152,586		7,036
Capital Outlay	1,004,	,731 52	2,126		952,605		
TOTAL EXPENDITURES	1,309,	,696 183	3,387		1,126,309		173,369
EXCESS OF REVENUES OVER							
(UNDER) EXPENDITURES	(514,	,046) (3	5,246)		508,800		(4,488)
OTHER FINANCING SOURCES (USES)							
Transfer In	10,	,000	-		(10,000)		16,000
Proceeds from Loan	353,	,000			(353,000)		7,000
TOTAL OTHER FINANCING							
SOURCES (USES)	363,	,000			(363,000)		23,000
NET CHANGE IN FUND BALANCE	(151,	,046) (!	5,246)		145,800		18,512
FUND BALANCE, Beginning	189,	,183 189	9,577		394		171,065
FUND BALANCE, Ending	\$ 38,	,137 \$ 184	4,331	\$	146,194	\$	189,577

#### SEWER FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2015

		2015		
	ORIGINAL AND FINAL		VARIANCE Positive	2014
	BUDGET	ACTUAL	(Negative)	ACTUAL
REVENUES			(110841110)	
Charges for Services	\$ 445,001	\$ 460,089	\$ 15,088	\$ 432,203
Sales and Use Taxes	144,496	143,202	(1,294)	174,620
Grants	-	380,759	380,759	184,677
Interest	1,000	1,072	72	441
Plant Investment Fees	28,000	76,329	48,329	78,739
Miscellaneous	17,300	34,601	17,301	11,562
TOTAL REVENUES	635,797	1,096,052	460,255	882,242
EXPENDITURES				
Personnel	133,419	128,110	5,309	111,893
Operations	259,283	222,025	37,258	278,225
Capital Outlay	130,000	340,480	(210,480)	395,970
Debt Service			, ,	
Principal	187,810	187,810	-	190,539
Interest and Fiscal Charges	29,026	26,536	2,490	34,224
TOTAL EXPENDITURES	739,538	904,961	(165,423)	1,010,851
NET INCOME, Budget Basis	\$ (103,741)	191,091	\$ 294,832	(128,609)
GAAP BASIS ADJUSTMENTS				
Depreciation Expense		(240,645)		(240,645)
Loan Principal Payments		187,810		190,539
Capital Outlay		331,719		395,970
NET INCOME, GAAP Basis		469,975		217,255
NET POSITION, Beginning		1,875,041		1,657,786
NET POSITION, Ending		\$ 2,345,016		\$ 1,875,041

#### WATER FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2015

				2015				
	OR	RIGINAL			VA	RIANCE		
	AN	D FINAL			I	Positive		2014
	BU	UDGET	A	CTUAL	(N	legative)	Α	CTUAL
REVENUES								
Charges for Services	\$	382,750	\$	404,787	\$	22,037	\$	395,349
Sales and Use Taxes		144,496		143,202		(1,294)		174,620
Grants		-		-		-		9,380
Interest		8,000		6,232		(1,768)		8,120
Plant Investment Fees		24,000		122,784		98,784		112,890
Miscellaneous				5,068		5,068	-	840
TOTAL REVENUES		559,246		682,073		122,827		701,199
EXPENDITURES								
Personnel		133,419		128,113		5,306		121,219
Operations		218,948		190,577		28,371		213,164
Capital Outlay		280,500		168,764		111,736		131,852
Debt Service						-		
Principal		104,713		104,713		-		111,233
Interest and Fiscal Charges		42,916		38,545		4,371		40,388
TOTAL EXPENDITURES		780,496		630,712		149,784		617,856
NET INCOME, Budget Basis	\$	(221,250)		51,361	\$	272,611		83,343
GAAP BASIS ADJUSTMENTS								
Depreciation Expense				(212,623)				(214,383)
Principal Payments on Long Term Debt				104,713				111,233
Capital Outlay				63,551				131,852
NET INCOME, GAAP Basis				7,002				112,045
NET POSITION, Beginning				2,594,050				2,482,005
NET POSITION, Ending			\$	2,601,052			\$	2,594,050

**STATE COMPLIANCE** 

			City or County:	Boulder					
LOCAL HIGHWAY F	NANCE REPORT		YEAR ENDING :						
EOCILE MONWITT	TWINCE REPORT		December 2015						
This Information From The Records Of (example -	City of _ or County of	Prepared By:	Alisha Reis						
Town of Nederland		Phone:	303 258-3266						
I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE									
i. Dist ostition of monwart-osti	K KE VEIVOES IIVIIII	ABLE FOR LOCAL	GOVERIAMENT EXI	ENDITORE					
	A. Local	B. Local	C. Receipts from	D. Receipts from					
ITEM	Motor-Fuel	Motor-Vehicle	State Highway-	Federal Highway					
Total receipts available	Taxes	Taxes	User Taxes	Administration					
2. Minus amount used for collection expenses									
3. Minus amount used for nonhighway purposes									
4. Minus amount used for mass transit									
5. Remainder used for highway purposes									
H. DECEMBER FOR DOAD AND STREET	TE DUDDOGEG	III DIG	DUDGEMENTS FOR	DO / D					
II. RECEIPTS FOR ROAD AND STREE	ET PURPOSES		BURSEMENTS FOR						
ITEM	AMOUNT	AN IT	ID STREET PURPOS	AMOUNT					
A. Receipts from local sources:	AMOUNT	A. Local highway dis		AWOUNT					
Local highway-user taxes		1. Capital outlay (fi		0					
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:		189,208					
b. Motor Vehicle (from Item I.B.5.)		3. Road and street s							
c. Total (a.+b.)	421 720	a. Traffic contro		42.521					
2. General fund appropriations	421,730 20,235	b. Snow and ice	removal	43,531					
Other local imposts (from page 2)     Miscellaneous local receipts (from page 2)	35,676	c. Other	ugh c )	18,767 62,298					
5. Transfers from toll facilities	33,070	d. Total (a. through c.)  4. General administration & miscellaneou		38,394					
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety		318,078					
a. Bonds - Original Issues		6. Total (1 through 5)		607,978					
b. Bonds - Refunding Issues		B. Debt service on loc	cal obligations:						
c. Notes		1. Bonds:							
d. Total (a. + b. + c.)	477.641	a. Interest							
7. Total (1 through 6)  B. Private Contributions	477,641	b. Redemption		0					
C. Receipts from State government	U	c. Total (a. + b.) 2. Notes:		U					
(from page 2)	130,337	a. Interest							
D. Receipts from Federal Government	2 0,22 .	b. Redemption							
(from page 2)	0	c. Total (a. + b.)		0					
E. Total receipts (A.7 + B + C + D)	607,978	3. Total $(1.c + 2.c)$		0					
		C. Payments to State							
		D. Payments to toll fa E. Total disbursement		607,978					
		2. Total disbarsemen	its (The + Bic + C + B)	001,510					
IV	. LOCAL HIGHWA (Show all entri-								
	Opening Debt	Amount Issued	Redemptions	Closing Debt					
A. Bonds (Total)				0					
1. Bonds (Refunding Portion)  B. Notes (Total)				0					
B. Notes (Total)				U					
V. LOC	CAL ROAD AND STR	REET FUND BALANC	CE						
A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation					
11. Deginning Bulance	607,978	607,978	D. Ending Buildiec	0					
Notes and Comments:	, , , ,	, , , ,		-					
FORM FHWA-536 (Rev. 1-05)	PREVIOUS EDI	TIONS OBSOLETE		(Next Page)					
. ,		1		= :					

I	OCAL	HIGHWAY	FINANCE	REPORT

STATE:
Colorado
YEAR ENDING (mm/yy):
December 2015

#### II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments		a. Interest on investments	
b. Other local imposts:		b. Traffic Fines & Penalities	28,857
1. Sales Taxes		c. Parking Garage Fees	
<ol><li>Infrastructure &amp; Impact Fees</li></ol>		d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	
4. Licenses		f. Charges for Services	
5. Specific Ownership &/or Other	20,235	g. Other Misc. Receipts	
6. Total (1. through 5.)	20,235	h. Other	6,819
c. Total (a. + b.)	20,235	i. Total (a. through h.)	35,676
	(Carry forward to page 1)		(Carry forward to page 1)
		·	

ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
<ol> <li>Highway-user taxes</li> </ol>	54,388		
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
<ul> <li>a. State bond proceeds</li> </ul>		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	75,949	d. Federal Transit Admin	
d. Other (Specify) - DOLA Grant		e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	
f. Total (a. through e.)	75,949	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	130,337	3. Total (1. + 2.g)	
			(Carry forward to page 1)

#### III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements			0
(3). System Preservation			0
(4). System Enhancement & Operation			0
(5). Total Construction $(1) + (2) + (3) + (4)$	0	0	0
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	0	0
			(Carry forward to page 1)

**Notes and Comments:** 

FORM FHWA-536 (Rev.1-05)

PREVIOUS EDITIONS OBSOLETE



Meeting Date: Nov. 1, 2016
Prepared By: Alisha Reis
Dept: Administration

Consent  $\square$  Information  $\boxtimes$  Action  $\square$  Discussion  $\square$ 

#### AGENDA ITEM:

Public Hearing re: Draft 2017 Budget

#### SUMMARY:

Attached for the Board's review and review of the public is the draft 2017 Budget (with 2015 financials included but without 2016 forecast figures), draft Capital Improvement Program priorities, and draft staffing base plan (with no additional headcount) that includes the Year 2 Living Wage commitment, merit raise pool and 1% cost of living allowance (COLA).

The budget was posted Oct. 21 and updated. The public may submit comments in writing until Nov. 4 and may continue to comment through the adoption process.

#### Remaining dates:

November 15 Budget draft updated with 2016 forecast, 2016 supplementary

budget review

December 6 Adoption of 2017 Budget, 2016 Supplementary Budget, Mill

Levy resolution

#### ATTACHMENTS:

- 1) 2017 Draft Budget
- 2) Draft 2017 Capital Improvement Program (CIP) Plan Priority Projects
- 3) 2017 Proposed Staffing Plan (Merit, COLA, Living Wage Year 2)
  - a. Further background on staffing and staffing analysis will be presented at the Nov. 1 meeting

# **Town of Nederland - Budget Summary**

		2016	2017			
		Budget		Budget		
GENERAL FUND						
REVENUE						
SALES TAX	\$	586,253	\$	625,000		
PROPERTY TAX		471,101		465,008		
USE TAX		55,474		60,000		
OTHER TAXES AND FEES		130,622		124,200		
PERMITS AND LICENSING		22,900		23,750		
PLANNING & ZONING		27,003		95,575		
COURTS		5,078		5,542		
LAW ENFORCEMENT		72,534		57,980		
VISITOR CENTER		31,500		26,500		
PUBLIC WORKS		1,450		1,450		
MISCELLANEOUS		23,871		17,950		
GRANTS REVENUE	_	60,000		580,456		
Total Revenue	\$	1,487,786	\$	2,083,411		
EXPENDITURES						
BOARD OF TRUSTEES		46,148		47,050		
ADMINISTRATION & FINANCE		281,302		353,679		
VISITOR CENTER		41,080		32,275		
CLERK'S OFFICE		84,333		101,387		
PLANNING & ZONING		123,756		128,011		
COURTS		12,000		12,075		
LAW ENFORCEMENT		556,035		589,387		
PUBLIC WORKS		387,799		412,291		
PASS-THROUGHS	_	2,760		4,300		
OPERATING EXPENDITURES	\$	1,535,213	\$	1,680,455		
GRANT EXPENDITURES		52,000		498,456		
CAPITAL EXPENDITURES		-		19,000		
TRANSFER (TO)/FROM OTHER FUNDS		-		1,700		
CHANGE IN NET ASSETS	\$	(99,427)	\$	(116,200)		
FUND BEGINNING BALANCE	\$	456,254	\$	356,827		
FUND ENDING BALANCE	\$	356,827	\$	240,627		

	2016	2017			
	 Budget		Budget		
<b>COMMUNITY CENTER</b>					
REVENUE					
FITNESS CENTER	\$ 39,367	\$	38,500		
RENTAL INCOME	62,394		60,500		
OTHER INCOME	750		800		
FLOOD RELATED	-		-		
DONATIONS SALES TAX	5,000 216,556		5,000 220,000		
SALES TAX	 210,330		220,000		
	\$ 324,067	\$	324,800		
EXPENDITURES					
PERSONNEL	115,050		136,656		
PROFESSIONAL SERVICES	11,000		11,300		
BUILDING UTILITIES	36,360 37,400		32,900		
OFFICE	27,499 11,550		28,000 5,750		
EQUIPMENT & SUPPLIES	23,450		12,950		
PROFESSIONAL DEVELOPMENT	1,350		1,100		
ADMINISTRATION & FINANCE	 25,000		25,000		
OPPERATING EXPENDITURES	\$ 251,259	\$	253,656		
CAPITAL	-		4,500		
DEBT SERVICE	104,875		107,990		
TRANSFER (TO)/FROM OTHER FUNDS	-		-		
CHANGE IN NET ASSETS	\$ (32,067)	\$	(41,346)		
FUND BEGINNING BALANCE	\$ 208,697	\$	176,630		
FUND ENDING BALANCE	\$ 176,630	\$	135,284		
	2016		2017		
	Budget		Budget		
WATER FUND					
OPERATING REVENUES	\$ 414,468	\$	415,700		
OPERATING EXPENDITURES					
PERSONNEL	143,360		160,402		
PROFESSIONAL SERVICES	40,294		40,200		
BUILDING	4,850		4,750		

UTILITIES	27,330	27,300
OFFICE	11,000	9,450
EQUIPMENT & SUPPLIES	61,000	58,950
PROFESSIONAL DEVELOPMENT	8,150	8,150
ADMINSTRATION ALLOCATION	 69,000	 69,000
TOTAL EXPENDITURES	364,984	378,202
REVENUE MINUS EXPENDITURES	49,484	37,498
OTHER SOURCES OF CASH		
SALES TAX	144,354	130,000
PIF FEES	50,000	50,000
INTEREST INCOME	6,000	6,000
OTHER	-	(500)
GRANT REVENUE	-	-
TOTAL	200,354	 185,500
OTHER EXPENDITURES		
DEBT SERVICE	143,258	143,258
CAPITAL IMPROVEMENTS	100,000	28,000
OFFESTS TO FINANCIAL STATEMENTS		
DEPRECIATION & AMORTIZATION	250,000	205,051
DEBT CONTRA	(106,818)	(106,000)
CAPITAL CONTRA	(100,000)	(100,000)
TOTAL REVENUES	614,822	601,200
TOTAL EXPENDITURES (CASH)	608,242	549,460
TOTAL EXPENSES (FULL ACCRUAL)	651,424	600,251
CHANGE IN NET ASSETS	\$ (36,602)	\$ 949
FUND BEGINNING BALANCE	\$ 2,627,957	\$ 2,591,355
FUND ENDING BALANCE	\$ 2,591,355	\$ 2,592,304
	2046	2017
	 2016	 2017
	Budget	Budget
SEWER FUND		
OPERATING REVENUES	\$ 582,163	\$ 529,900
OPERATING EXPENDITURES		
PERSONNEL	145,720	160,832
PROFESSIONAL SERVICES	96,000	95,450
BUILDING	3,900	4,100

LITUITIES	40.003	27.050
UTILITIES OFFICE	40,802 5,650	37,950 5,250
EQUIPMENT & SUPPLIES	78,500	70,550
PROFESSIONAL DEVELOPMENT	7,850	6,800
ADMINSTRATION ALLOCATION	77,000	75,000
TOTAL EXPENDITURES	455,422	455,932
TOTAL EXILENDITORES	733,722	433,332
REVENUE MINUS EXPENDITURES	\$ 126,741	\$ 73,968
OTHER SOURCES OF CASH		
SALES TAX	144 254	140,000
PIF FEES	144,354 28,000	140,000 30,000
INTEREST INCOME	1,000	1,000
OTHER	-	1,000
GRANT REVENUE	_	_
TOTAL	173,354	171,000
OTHER EXPENDITURES		
DEBT SERVICE	218,952	217,291
CAPITAL IMPROVEMENTS	-	1,000
OFFESTS TO FINANCIAL STATEMENTS		
DEPRECIATION & AMORTIZATION	265,000	240,645
DEBT CONTRA	(187,810)	(190,000)
CAPITAL CONTRA	-	-
TOTAL REVENUES	755,517	700,900
TOTAL EXPENDITURES (CASH)	674,374	674,223
TOTAL EXPENSES (FULL ACCRUAL)	751,564	724,868
CHANGE IN NET ASSETS	3,953	(23,968)
FUND BEGINNING BALANCE	2,627,957	2,631,910
FUND ENDING BALANCE	2,631,910	2,607,942
	2016	2017
	Budget	Budget
DOWNTOWN DEVELOPMENT AUTHORITY		
NON TIE EUNDING		
NON TIF FUNDING TAXES	20,000	23,850
INTERGOVERNMENTAL	20,000	23,030
LOAN PROCEEDS	- -	-
MISCELLANEOUS	-	_
INTEREST	400	400

TOTAL REVENUE	20,400	24,250
PERSONNEL	-	5,050
WEBSITE	2,400	700
LEGAL	5,000	3,500
MASTER PLAN UPDATE	3,600	-
TAX COLLECTION	-,	350
OFFICE/ADVERTISING	1,350	950
MEALS & ENTERTAINMENT	500	500
PROFESSIONAL DEVELOPMENT	1,000	1,750
SIDEWALK MAINTENANCE	<u>-</u> ,	_,
DOWNTOWN BEAUTIFICATION	5,936	10,250
FIREWORKS	-	
ADMINITRATION ALLOCATION	3,600	1,200
CAPITAL	-	-,200
TOTAL EXPENDITURES	23,386	24,250
REVENUE MINUS EXPENDITURES	(2.096)	
REVENUE WIINOS EXPENDITORES	(2,986)	<u>-</u> _
TRANSFER TO/FROM OTHER FUND	-	-
CHANGE IN NET ASSETS	(2,986)	-
FUND, BEGINNING BALANCE	(337,014)	(340,000)
FUND, ENDING BALANCE	(340,000)	(340,000)
	4	
TIF REVENUE	154,977	155,000
TAX COLLECTION	<del>-</del>	-
DEBT SERVICE	312,380	210,277
CHANGE IN NET ASSETS	(157,403)	(55,277)
FUND, BEGINNING BALANCE	185,306	27,903
FUND, ENDING BALANCE	27,903	(27,374)

#### Need to work on forecast for 2017-2021, with 2015 CIP financial plan

CIP Schedule Forecast Uninflated CIP			BUDGET					
DRAFT FORM	#NedZero	2016	2017	2018	2019	2020	2021	Comments
SEWER FUND	Alignment	\$	\$	\$	\$	\$	\$	
I&I Repairs Collection System Piping Repairs and/or Replacements	<u>3Y-02</u>	256,000	50,000	50,000	50,000	50,000	50,000	Seeking grant funds from CDPHE (2017)
Wastewater Treatment Plant Solids Process and Handling Improvements	<u>4N-02</u>	23,000	121,000	850,000	850,000			This number in 2017 covers the final design and construction docs for the Biosolids project.
Total Sewer System Capital Improvements		557,414	209,000	1,171,200	2,052,100	60,000	62,400	- -

Note: \*All MIP projects not specifically called out in #NedZero are under 3I-01 (general MIP item).

#### **WATER FUND**

Water Treatment Plant Backwash Discharge	<u>3V-03</u>	12,000	125,000					This figure has been projected by JVA and presented to the Board.
Total Water Fund		692,500	232,300	926,300	1,139,300	821,100	25,000	

Note: \*All MIP projects not specifically called out in #NedZero are under 3I-01 (general MIP item).

## GENERAL FUND

Big Springs Egress at Doe Trail		8,800	50,000					Estimate to come for final design/construction; seeking participation from Cou
Streets/Stormwater Bond Plan	<u>3W-01</u>		10,000					Seeking DOLA admin grant (50% match at \$5K)
IT CT Program (See IT Program Sheet)	Operational		1,300	9,900	4,500	0	3,200	LE Computer 2017
VEHICLE/MACHINERY REPLACEMENT PROGRAM								
								Streets Top Priority: This truck will cost approximately \$220,000 and will serve as a plow in the winter and a dump truck in the summer season. These
Large Plow Truck (to replace 1986 plow truck)/ Mid Range Dump truck	Operational		34,500	34,500	34,500	34,500	34,500	numbers reflect a 7 year lease at 2.38%
Total General Fund		1,472,300	289,900	891,484	437,500	104,500	47,700	

0

0

0

#### **Community Center Fund**

**Total DDA Capital Improvements** 

MPR Roof Repair	Operational		40,000				
<b>Total Community Center Capital Improvements</b>		122,000	56,500	616,600	10,000	13,100	10,000
Note: **General PROST Master Plan points noted under 2K-02.							
DDA Fund							
NedPeds	<u>2M-04</u>	968,476					

968,476

Total CIP 3,812,690 787,700

			2015		2016		2017			2018			20	19	2020			
		Date of Hire	Gross Earnings	Gross Earn	ngs Amount	% Incr.	1% COLA, 5% Merit, Living wage pay increases	Amount	% Incr.	1% COLA, 5% Merit, Living wage pay increases	Amount	% Incr.	1% COLA, 5% Merit, Living wage pay increases	Amount	% Incr.	1% COLA, 5% Merit, Living wage pay increases	Amount	% Inc
GF Admin	FT	9/7/2010 Salary	75,500.10	79,275		5.0%	84,871.86	5,596.82	7%	89,964.17	5,092.31	6%	95,362.02	5,397.85	6%	101,083.74	5,721.72	69
GF Law Enforcement	FT	7/30/2014 <b>Salary</b>	70,000.06	74,200		6.0%	79,438.63	5,238.53	7%	84,204.94	4,766.32	6%	89,257.24	5,052.30	6%	94,612.68	5,355.43	69
F PW	FT	3/28/2011 Salary	60,000.20	63,599	·	6.0%	68,090.05	4,490.15	7%	72,175.46	4,085.40	6%	76,505.98	4,330.53	6%	81,096.34	4,590.36	6
F Admin	FT	9/1/2016 <b>Salary</b>	-	63,000		0.0%	65,000.00	2,000.00	3%	68,900.00	3,900.00	6%	73,034.00	4,134.00	6%	77,416.04	4,382.04	6
/S PW Water Sewer	FT	5/30/2012 <b>Salary</b>	50,211.20	56,659		12.8%	60,659.34	4,000.14	7%	64,298.90	3,639.56	6%	68,156.83	3,857.93	6%	72,246.24	4,089.41	6
F Law Enforcement	FT	4/29/2002 Salary	52,950.04	54,538		3.0%	58,388.79	3,850.41	7%	61,892.12	3,503.33	6%	65,605.64	3,713.53	6%	69,541.98	3,936.34	6
F CLERK	FT	10/27/2014 Salary	46,199.92	48,972		6.0%	52,429.47	3,457.43	7%	55,575.23	3,145.77	6%	58,909.75	3,334.51	6%	62,444.33	3,534.58	6
F PW Streets	FT	12/9/2013 <b>Salary</b>	43,680.00	47,861		0.10	51,240.05	3,378.99	7%	54,314.45	3,074.40	6%	57,573.32	3,258.87	6%	61,027.72	3,454.40	6
F Law Enforcement	FT	7/9/2011 Hourly	39,000.00	44,782	40 5,782.40	14.8%	47,944.04	3,161.64	7%	51,837.09	3,893.06	8%	56,046.27	4,209.17	8%	60,597.22	4,550.96	8
F Law Enforcement	FT	10/4/2014 Hourly	39,644.80	43,409	60 3,764.80	9.5%	46,474.32	3,064.72	7%	50,248.03	3,773.71	8%	54,328.17	4,080.14	8%	58,739.62	4,411.45	8
F Admin	FT	9/23/2013 Hourly	36,504.00	41,600	00 5,096.00	14.0%	44,536.96	2,936.96	7%	50,985.91	6,448.95	14%	54,045.07	3,059.15	6%	57,287.77	3,242.70	6
S PW Water Sewer	FT	7/21/2014 Hourly	35,776.00	39,603	20 3,827.20	10.7%	42,399.19	2,795.99	7%	45,392.57	2,993.38	7%	48,597.28	3,204.72	7%	52,028.25	3,430.97	7
F Law Enforcement	FT	Hourly	-	39,395	20 -	0.0%	42,176.50	2,781.30	7%	45,154.16	2,977.66	7%	48,342.05	3,187.88	7%	51,754.99	3,412.95	7
F CLERK Deputy	FT	5/15/2013 Hourly	36,067.20	38,958	40 2,891.20	8.0%	40,528.42	1,570.02	4%	42,161.72	1,633.30	4%	45,138.34	2,976.62	7%	47,846.64	2,708.30	6
F Law Enforcement	FT	Hourly	-	37,440	- 00	0.0%	40,083.26	2,643.26	7%	42,913.14	2,829.88	7%	45,942.81	3,029.67	7%	48,699.38	2,756.57	6
S PW Water Sewer	FT	1/13/2015 Hourly	33,280.00	36,982	40 3,702.40	11.1%	40,377.38	3,394.98	9%	43,228.03	2,850.64	7%	46,279.93	3,051.90	7%	49,547.29	3,267.36	7
C Com. Cntr	FT	2/2/2008 Hourly	33,779.20	36,816	00 3,036.80	9.0%	46,439.70	9,623.70	26%	49,718.35	3,278.64	7%	52,701.45	2,983.10	6%	55,863.53	3,162.09	6
F PW Streets	FT	12/29/2014 Hourly	30,160.00	36,816	00 6,656.00	22.1%	40,195.71	3,379.71	9%	43,033.53	2,837.82	7%	45,615.54	2,582.01	6%	48,352.47	2,736.93	6
F PW <del>r</del> \$treets	FT	7/20/2015 Hourly	29,120.00	33,529	60 4,409.60	15.1%	37,673.86	4,144.26	12%	40,333.63	2,659.77	7%	43,181.19	2,847.55	7%	46,229.78	3,048.59	7
F PV Streets	FT	6/6/2015 Hourly	29,120.00	32,385	60 3,265.60	11.2%	35,701.89	3,316.29	10%	40,114.64	4,412.75	12%	42,946.73	2,832.09	7%	45,978.77	3,032.04	7
F Lam Enforcement	FT	8/15/2015 Hourly	29,120.00	32,177	60 3,057.60	10.5%	35,472.59	3,294.99	10%	40,233.01	4,760.42	13%	43,073.46	2,840.45	7%	46,114.44	3,040.99	7
F PWN bytilities	FT	Hourly		29,120	00 29,120.00	0.0%	32,101.89	2,981.89	10%	36,409.96	4,308.07	13%	38,980.50	2,570.54	7%	41,732.53	2,752.02	7
C Co Contr	FT	8/27/2014 Hourly	29,120.00	31,740	80 2,620.80	9.0%	34,991.06	3,250.26	10%	40,057.76	5,066.71	14%	42,885.84	2,828.08	7%	45,913.58	3,027.74	7'
<sup>20</sup> <u>o</u>		5-plus years	\$ 799,232.72	\$ 1,042,862	52 \$ 243,629.80		\$ 1,127,214.95 \$	84,352.43		\$ 1,213,146.81 \$	85,931.86		\$ 1,292,509.40 \$	79,362.60		\$ 1,376,155.35 \$	83,645.94	
242	Employer contrib	outions (payroll tax)	\$ 71,930.94	\$ 93,857	63 \$ 21,926.68		\$ 101,449.35 \$	7,591.72		\$ 109,183.21 \$	7,733.87		\$ 116,325.85 \$	7,142.63		\$ 123,853.98 \$	7,528.13	
	Total wage ex	pense	\$ 871,163.66	\$ 1,136,720	15 <b>\$ 265,556.48</b>	30.5%	\$ 1,228,664.29	91,944.14	8%	\$ 1,322,330.02 \$	93,665.73	8%	\$ 1,408,835.25 \$	86,505.23	7%	\$ 1,500,009.33 \$	91,174.08	69

<sup>\*</sup>Conversion to hourly (below minimum \$47,476 new exempt rate)
\*\*Bump to Mgr from Coordinator (\$10K)

New to full-time/staff 172,220.80

OPTION: Add Part-time Equivalent (to \$40,000 living wage goal)

					2017		2018			2019			2020				
	Hou worl		Gross Earnings	Merit, L	COLA, 5% Living wage pay increases	Amount	% Incr.	1% COLA, 5% Merit, Living wage pay increases	Amount	% Incr.	1% COLA, 5% Merit, Living wage pay increases	Amount %	Incr.	1% COLA, 5% Merit, Living wage pay increases	Amount	% Incr.	
CC Com. Cntr Front Desk PT	Hourly	520	4,960.80		5,311.03	350.23	7.1%	5,685.99	374.96	7%	6,087.42	401.43	7%	6,517.19	429.77	7%	
CC Com. Cntr Front Desk PT	Hourly	520	4,960.80		5,311.03	350.23	7.1%	5,685.99	374.96	7%	6,087.42	401.43	7%	6,517.19	429.77	7%	
GF Admin Town Hall PT	Hourly	1300	18,850.00		20,180.81	1,330.81	7.1%	21,605.58	1,424.77	7%	23,130.93	1,525.35	7%	24,763.97	1,633.04	7%	Potential to make recep/billing clerk FT (admin)?
CC Com. Cntr Front Desk PT	Hourly	520	4,960.80		5,311.03	350.23	7.1%	5,685.99	374.96	7%	6,087.42	401.43	7%	6,517.19	429.77	7%	
GF Visitors Center PT	Hourly	780	7,410.00		7,933.15	523.15	7.1%	8,493.23	560.08	7%	9,092.85	599.62	7%	9,734.80	641.96	7%	
GF Visitors Center PT	Hourly	780	7,410.00		7,933.15	523.15	7.1%	8,493.23	560.08	7%	9,092.85	599.62	7%	9,734.80	641.96	7%	
CC Com. Cntr Admin PT	Hourly	780	7,480.20		8,008.30	528.10	7.1%	8,573.69	565.39	7%	9,178.99	605.30	7%	9,827.03	648.04	7%	
	Employer Contrib	\$ outions \$	56,032.60 5,042.93	\$	59,988.50 \$ 5,398.97 \$	3,955.90 356.03		\$ 64,223.69 \$ 5,780.13 \$	4,235.19 381.17		\$ 68,757.88 \$ 6,188.21 \$	4,534.19 408.08		\$ 73,612.19 \$ \$ 6,625.10 \$	4,854.31 436.89		
	Total wage expense	e \$	61,075.53	\$	65,387.47	4,311.93	7.1%	\$ 70,003.82	4,616.36	7%	\$ 74,946.09	4,942.27	7%	\$ 80,237.29	5,291.19	7%	

\$40K equivalents for various PT schedules

9,999.60 19.23 520 19.23 780 14,999.40 19.23 1300 24,999.00



Meeting Date: November 1, 2016

Prepared By: Alisha Reis

Dept: On Behalf of the Board of Trustees Consent  $\square$  Information  $\square$  Action  $\square$  Discussion  $\boxtimes$ 

#### AGENDA ITEM:

Board of Trustees 2017 Budget Input Discussion

#### **SUMMARY**:

The Board has held two budget sessions -- September 27 and October 25 -- to receive information on the proposed 2017 Budget and to discuss various elements of the budget. These two sessions were held, as required, with the express intention of staff presenting the budget to the Board. The Board set its primary focus areas in June 2016, to guide budgeting and the work of the Town organization. The focus areas were: 1) housing, 2) infrastructure and 3) economic sustainability.

The Board now wishes to further discuss the proposed budget. The Board will hear citizens' priorities for the budget during a Public Hearing on Nov. 1, earlier in the evening. Budget discussions will again appear on the Board's agendas on Nov. 15 and Dec. 6, when the 2017 Budget is scheduled for adoption.



Meeting Date: November 1, 2016

Prepared By: Alisha Reis

Dept: On Behalf of the Board of Trustees Consent  $\square$  Information  $\square$  Action  $\square$  Discussion  $\boxtimes$ 

#### AGENDA ITEM:

Discussion of Additional Revenue Streams

#### SUMMARY:

At its budget work session of October 25, the Board indicated a desire to discuss potential sources of additional revenue for Town operations, particularly in the General Fund. The General Fund includes: Boards & Commissions, Town Hall (administration/ finance/clerk), Police, Streets, Parks, Building/Planning, and the Visitors Center.

The Town is generally supported by: 1) Sales Tax, 2) Property Tax, 3) Other sources of taxation, e.g. portions of state taxes, use tax, etc. and 4) User Fees, e.g. water bills, Community Center punch cards, etc.

Other sources of revenue typically available to municipalities include:

- Special district taxes
- Dedicated use taxes (e.g. capital fund)
- Bond financing
- Impact fees
- Grants
- Payment in lieu of tax (PILT)
- Tax increment financing (TIF), e.g. NDDA
- State funds (e.g. Conservation Trust Fund from lottery proceeds)

Nederland receives some of these alternative funds currently, including CTF and TIF.

Board members are expected to bring ideas to discuss at the November 1 meeting.

#### ATTACHMENTS:

1) CML Knowledge Now: Alternative Resources for Municipal Funding (2011)





THE INFORMATION YOU NEED TO SERVE YOUR MUNICIPALITY AND RESIDENTS

## KNOWLEDGE NOW: ALTERNATIVE RESOURCES FOR MUNICIPAL FUNDING

By Kevin Bommer, CML legislative advocacy manager; Sam Mamet, CML executive director; and Sara Reynolds, CML membership services manager

The Knowledge Now series features practical research on timely topics from the Colorado Municipal League.

#### Non-government grants

For many communities, grant resources from state and federal government sources have been a mainstay of their budgets. While these resources are becoming increasingly scarce, there are other, nongovernment sources for municipalities to consider. In each case, the purposes and motivations of the funder are important to factor when determining whether or not your funding request is the right fit for a particular source. Below are some general categories of nongovernment sources.

#### **Foundations**

Foundations often have firm guidelines and procedures, and typically have staff that oversee and implement the foundation giving.

#### **Corporations**

Often, corporations will allocate some of their profits towards community giving campaigns. This in particular could be a great fit for municipalities, as corporations are motivated to enhance their reputations with key stakeholders in communities at large.

#### Individuals

Individuals as a funding source may be harder to identify, but establishing a giving campaign to solicit directly from individuals can be a very effective fundraiser tool for the right type of project or program.

Once you have identified a possible grant resource and have done the appropriate background research, keep in mind a few key best practices when preparing your application:

 describe the program (why is it needed?) and recognize if there are other organizations providing this service

- explain how will you make it happen, including identifying what resources are needed and what steps will be taken to prepare for and execute the program;
- identify who will benefit, including how many people will you serve and any key demographics such as age, race, income, language; and
- include a plan for program evaluation that explains what results you expect, as well as how you will measure the results.

Applying for grants can be a timeconsuming process, but the rewards for your community, especially in a time where other sources have run drv. can be tremendous. Fortunately, there is assistance available for municipalities looking to become more active in the grants process. For example, in June and September of this year, Rural Philanthropy Days take place (see www. crcamerica.org/rpd/default.asp for details). In addition, organizations such as the Colorado Nonprofit Association frequently have in-person workshops and distance-learning webinars to provide education and support to organizations seeking grant funding (learn more at coloradononprofits.org).

There are a number of sources on the Internet where municipalities can identify possible funding sources. Visit www.cml.org to find online resources for funding opportunities.

#### State grants

# Energy and mineral impact assistance program

The Energy and Mineral Assistance Program in the Department of Local Affairs (DOLA) historically has been available to fund planning, construction, and mainter and 389 which the construction and mainter and the construction and mainter and the construction and the construction are constructed as the construction and the construction and the construction are constructed as the construction and the construction are constructed as the construction a the provision of public services. Recipients must be political subdivisions socially or economically impacted by the development, processing, or energy conversion of minerals and mineral fuels, which covers some but not all communities with fewer than 5,000 residents in Colorado, but does not include public, nonprofit water and wastewater systems.

The funds for the grant program are derived from two sources. One is from the 40 percent of federal mineral lease rents, royalties, and earnings paid to the state by the United States, half of which is deposited into the grant fund. (The remainder is distrubted back to impacted communities.) The second source is from the 50 percent of state severance tax allocated to DOLA, of which 70 percent is deposited into the grant program. (The remaining 30 percent is distributed back to impacted communities.)

In 2009, the program was changed such that future grants will be awarded in three different tiers.

- Tier I grants: \$200,000 or less with expedited review
- Tier II grants: up to \$2 million
- Tier III grants: goal is provide up to three grants per year up to \$10 million if dollars are available (implementation has not yet occurred)

Loans also may be made through the program for domestic water treatment and distribution system improvements (not for raw water) at a rate of 5 percent for up to 20 years. There are three application deadlines throughout the year: April 1, Aug. 1, and Dec. 1.

While the new tiered system for grants will significantly assist many communities, the Energy and Mineral

Impact Assistance Fund (EIAF) grant program funds many types of infrastructure needs in impacted communities and cannot become a substitute for dedicated infrastructure funding.

Since the beginning of the economic downturn in 2008, the State of Colorado has relied on \$266.5 million of severance tax and federal mineral lease (FML) revenue to balance the state budget, \$247.4 million of which would have gone to the grant program. Since August of 2010, grants have been suspended indefinitely.

From 2007 to 2010, the EIAF awarded \$360.2 million in grants that were leveraged with matches to create a total investment of \$1.33 billion in Colorado communities. That investment, according to the Department of Local Affairs, created or supported 23,611 jobs.

Restoring this funding source for municipalities is a priority of CML and our local government partners.

# State drinking water and domestic wastewater grants

These grants are funded by the Department of Public Health and Environment out of the state's capital construction budget, although only one appropriation was made to the programs between 2002 and 2008. The total amount available is not significant — \$1.5 million total for each program — but is at least a source of some additional grant funding for areas with fewer than 5,000 residents.

The grants are available to governmental agencies, counties on behalf of unincorporated areas, and privately owned nonprofit public water systems for the planning, design, and construction of eligible projects. Applications for funding are due annually on Aug. 1, when money is available. If current economic forecasts hold true, a limited amount of money may be available in FY 12-13.

#### State revolving loan funds

# The Drinking Water Revolving Fund (DWRF) and the Water Pollution Control Revolving Fund (WPCRF)

The Drinking Water Revolving Fund (DWRF) and the Water Pollution Control Revolving Fund (WPCRF) are

administered jointly by the Department of Public Health and Environment's Water Quality Control Division, the Colorado Water Resources and Power Development Authority (CWRPDA), and the Department of Local Affairs' Division of Local Government. Each agency has a designated role in the funding process.

The DWRF and the WPCRF are low-interest loan programs that fund drinking water and wastewater related projects that will bring drinking water and wastewater systems into compliance or keep them in compliance with the Federal Safe Drinking Water Act and Clean Water Act. The funds can cover up to 100 percent of the eligible project costs with terms up to 20 years (up to 30 years for disadvantaged communities).

There are two main types of loans out of each program and one special type of loan in each for communities with significant funding challenges. Leveraged loans are for projects greater than \$2 million and have interest rates that are 70 percent of the market rate on Authority bonds. The loan application deadlines are Dec. 15 and June 15 each year. Direct loans are for projects less than \$2 million. The interest rate is set each December by the CWRPDA board and will be 2 percent for 2011. The Disadvantaged Community Program was created for communities with fewer than 5,000 residents in areas with median household incomes that are 80 percent or less than state average. The interest rate for areas with MHI from 61 percent to 80 percent of the state average is 1.00 percent, and the rate for areas with MHI 60 percent or less is 0.0 percent. The maximum loan amount is \$2 million.

Projects eligible for DWRF loans are treatment facilities, distribution/ transmission lines, treated water storage, source water protection, water conservation (e.g., dual water lines), meters, and limited supply systems. For 2011, the fund has an approximate loan capacity of \$40 million, and the loan demand is \$35 million. Current drinking water needs statewide total \$2.2 billion. Most of the aggregate project need exists in smaller communities, public 2000 by lights to the total

dollars needed exists in larger communities.

Projects eligible for WPCRF loans are wastewater treatment facilities. interceptor/collection lines, biosolid facilities, stormwater systems, reuse facilities, and non-point source projects. The 2011 loan capacity is approximately \$68 million (assuming the same grant funding level as 2010) and the loan demand is approximately \$75 million, continuing a trend of a shortfall in available wastewater loan funding. Of greater concern is the growing total statewide wastewater need — which totals \$2.9 billion — in the context of annual appropriations to the WPCRF from the EPA that are declining rapidly. Future capitalization grant funding levels are uncertain at this time.

Associated with both DWRF and WPCRF are \$10,000 grants for both planning and design to help address requirements of the Revolving Loan Funds, such as preliminary engineering reports; technical, managerial, and financial assessments (drinking water); environmental assessments; plans and specifications; and legal fees associated with an entity capable of receiving revolving fund assistance. Entities must be on the eligibility list, under 10,000 population, and either a median household income lower than the state average or current or projected user charges for water or sewer greater than the statewide average. A total of \$150,000 is available each year in both the DWRF and WPCRF.

#### Water Quality Improvement Fund HB 06-1337 created the Water Quality Improvement Fund, administered by the Water Quality Control Division, to credit fines and penalties for violations of the Colorado Water Quality Control Act to the fund to be used for:

- improving water quality in the community or water body impacted by the violation;
- design, construction, or upgrades of domestic wastewater treatment plants;
- grants for stormwater projects; and
- non-federal match for Nonpoint Source Grants.

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HB 06-1337 established a fund for addressing various water quality issues, including providing grants for stormwater projects, designing, construction, or upgrades of domestic wastewater treatment plants, and non-point source projects. The fund consists of penalties collected as a result of violations in accordance with the Colorado Water Quality Control Act. To date, the fund has received some penalty money, but no grants have been awarded.

**Water Revenue Bond Program** 

Administered by the Colorado Water Resources and Power Development Authority (CWRPDA), the Water Revenue Bond Program may be used to fund water and wastewater treatment plants, pump stations, dams/reservoirs, water rights, pipelines, wells, meters, reuse, and storage tanks, including facilities for streamflow improvements. and for stabilization of stream and river banks. Loans are in the range of \$300,000 to \$500,000, and the cost of issuance of the bond up to \$150,000 and other associated costs are currently covered by the CWRPDA. Terms are usually 20 or fewer years, but may be longer, and the interest rate is based on the market rate for AAA-insured revenue bonds.

#### Water Project Loan Program

Since 1971, the Colorado Water Conservation Board (CWCB) Water Project Loan Program provides low-interest loans to agricultural, municipal and commercial borrowers for the development of raw water resource projects in Colorado. Eligible projects for financing include new construction or rehabilitation of existing raw water storage and delivery facilities, such as reservoirs, ditches and canals, pipelines, diversion structures, groundwater wells, water rights purchases, and flood control projects.

CWCB can finance up to 90 percent of the total project costs, including engineering and construction, for a term of up to 30 years. A loan feasibility study is required and must include the technical, financial, and institutional feasibility of the project. Rates for municipalities range from 3.5 percent to 4.5 percent. Rates are reduced by 0.25 percent for 20-year loans and 0.5 percent for 10-year loans, and

1 percent service fee applies to all loans. Other conditions apply.
Applications for loans under \$5 million are accepted at any time, and the deadline for loans greater than \$5 million is Aug. 31 in order to receive funds by the following July.

#### Federal grants reduced

After weeks of negotiating back and forth between President Obama and the Congressional leadership, the FY 2011 spending plan was enacted earlier this spring. The plan contains the largest ever cuts in discretionary spending, reducing \$40 billion from various federal programs of municipal interest. the following is a compilation of funding levels for some key municipal programs.

# **Community Development Block Grants**

Community Development Block Grants (CDBG) are funded at \$3.3 billion, or \$600 million less than last year. This affects Colorado's block grant, as well as what is distributed directly to the 13 entitlement cities and seven counties. The state's 2011 expected allocation for the CDBGs is \$10.4 million, and is administered by the state Department of Local Affairs (DOLA). Check with a DOLA field rep for more information.

#### Affordable housing

The home program lost nearly \$200 million in funding. The Choice Neighborhoods and Sustainable Communities programs — both of which were scheduled for elimination — will each be funded at \$100 million for FY 2011. Section 8 (tenant-based) is at an \$18.4 billion, and Section 8 (project-based) is at a \$9.3 billion. HOPE VI received an allocation of \$100 million. Homeless assistance grants are at a \$1.9 billion level for FY 2011.

#### **Transportation**

The National Infrastructure Investment Grants program has been allocated \$528 million. This program is modeled after the TIGER program. The president's national infrastructure bank was zeroed out.

#### **Energy conservation**

The EECBG block grant program was not given any funding, as is the same for low income weatherization assistance. The low income home energy

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assistance program received \$4.7 billion.

#### Water

The clean water revolving fund received \$1.5 billion, and the drinking water revolving fund received \$965 million. A portion of this money goes directly to the Colorado Department of Public Health and Environment, and another portion goes to the Colorado Water Resources and Power Development Authority.

#### **Public safety**

Byrne criminal justice grants are funded at \$431 million this year, and COPS funding also was reduced to \$496 million. Firefighter grants are at a level of \$810 million. This is overseen by the Colorado Department of Public Safety generally and in the fire area by the state Division of Fire Safety.

Interested municipal leaders can follow ongoing discussions about federal grants and funding levels by going to www.nlc.org, the website for the National League of Cities.

#### State-shared revenues

While it is true that Colorado is a fiscally decentralized state (cities and towns raise more revenue at the municipal level than what is shared back from the state), there are a few key programs that need to be highlighted from a municipal perspective.

#### Cigarette tax

The state's excise tax on cigarettes and other tobacco products partially is shared with municipalities and counties on a formula basis. This sharing arrangement is in lieu of locally imposed taxes. It has averaged between \$11 and \$13 million annually, and is based upon the percentage of state sales taxes collected in each jurisdiction. Counties get credit for the unincorporated area only. The Colorado Department of Revenue calculates and distributes the tax. This year, there was an attempt to eliminate the share-back, but the combined efforts of the Colorado Municipal League and Colorado Counties, Inc. led to its defeat in the General Assembly.

# Severance tax and federal mineral lease

A portion of the state's tax on extracted natural resources (known as the severance tax) is shared back on a formula basis directly to certain energy impacted municipalities and counties. The same is true for a portion of federal mineral lease revenues distributed back to Colorado by the federal government for energy extraction activity on certain leased federal land, like the Bureau of Land Management or Forest Service.

#### **Highway Users Tax Fund**

The state shares a portion of the gas tax and certain motor vehicle registration fees with counties and municipalities on a formula basis through the Highway Users Tax Fund (HUTF). This year, it is anticipated that \$131.5 million will be distributed back to cities and towns. There are also earmarked grant programs for bridge repair and transit, administered by the Colorado Department of Transportation.

#### Lottery

Certain revenues from the stateadministered lottery are distributed directly to municipalities, counties, and certain title 32 special districts for parks, recreation, and open space. This is done on a per capita basis, and oversight of the distribution and the reporting requirements attached with the program are handled by the Department of Local Affairs. The Great Outdoors Colorado program (GOCO) also provides grant assistance to local governments using lottery dollars.

#### Gaming

Certain revenues accruing from casino gambling in the Cities of Black Hawk, Central City, and Cripple Creek go into two major grant programs available to local governments: the limited gaming impact fund, which is administered by the Department of Local Affairs, and the State Historic Fund, administered the Colorado Historical Society.

#### For more information

There are other specific grant programs offered by individual state agencies that are not highlighted here; CML always tries to keep our members informed of these opportunities, so always check CML Newsletter and www.cml.org for supplementary information and additional opportunities.

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Meeting Date: November 1, 2016

Prepared By: Alisha Reis

Dept: On Behalf of the Board of Trustees Consent  $\square$  Information  $\square$  Action  $\square$  Discussion  $\boxtimes$ 

#### AGENDA ITEM:

Introduction of Incentive Policy and Creation of a Task Force re: Local Economy and Housing

#### SUMMARY:

The Board has attended a work session with the Nederland Downtown Development Authority and the Planning Commission on October 24, which presented ideas on maximizing a local economy through proper development in downtown areas. As part of that discussion, planning consultant Joe Minicozzi discussed the concept a short-term policy that could provide incentive for housing or other economic development.

The Board will discuss this concept and how it may be implemented in Nederland, as well as considering constituting a task force to assist with this work.